



# PCC

Office of the Police and  
Crime Commissioner  
Devon and Cornwall

Safe, resilient, connected communities

## Commissioning Intentions Plan

2018 to 2020

# “Safe, resilient and connected communities” the Police and Crime Plan 2017-2020 for Devon, Cornwall and the Isles of Scilly

## Priority 1: Connecting Communities and Policing

*A Local Policing Promise - that policing is  
Accessible, Responsive, Informative, Supportive*

Priority 2:  
Preventing and  
detering  
crime

Priority 3:  
Protecting  
people at risk  
of abuse and  
those who are  
vulnerable

Priority 4:  
Supporting  
victims and  
witnesses and  
helping them  
to get justice

Priority 5:  
Getting the  
best out of the  
police

## Introduction

The Police and Crime Commissioner Alison Hernandez was elected to office in May 2016. Soon afterwards, the Commissioner published her Police and Crime Plan for 2017-2020: ‘Safe, Resilient and Connected Communities’. This was supported by the Commissioning Intentions Plan 2016 – 20 describing how the partnership priorities in the Police and Crime Plan will be commissioned.

## How the Commissioning budget has been allocated in 2017/18

In the current financial year 2017/18, the total Commissioning Budget being managed by the Criminal Justice, Partnerships and Commissioning Team within the Office of the Police and Crime Commissioner (OPCC) is £3,288,950.

The Commissioning Budget for 2017-18 has been allocated in the following way:

Budget Area	2017-18
Community Safety Fund	£1,600,249

Safeguarding Children Boards	£80,000
Safeguarding Adult Boards	£40,000
Sexual Assault Referral Centres (SARCs)	£260,000
Youth Offending Service	£500,701
Mental Health – Street Triage	£100,000
PCC Emerging Commissioning Priorities Fund	£300,000
OPCC Commissioning Team Salaries	£158,000
Sexual Offence Lawyer Provision	£250,000
<b>Total</b>	<b>£3,288,950</b>

Looking ahead to years three and four of the Commissioner’s term of office, this document sets out how the commissioning budget will be allocated in 2018/19 and 2019/20 to support delivery of the Police and Crime Plan.

## Commissioning Budget Intentions for 2018-20

Commissioning Area	Police & Crime Plan Priority	2018 - 19	2019 - 20
Community Safety Partnership Fund	Whole Police and Crime plan	£1,610,249	£1,610,249
Safeguarding Children Boards	Protecting people at risk of abuse and those who are vulnerable	Proposed that the combined Safeguarding Boards budget of £133,438 will be passed to the Force to administer with effect from the 2018/19 financial year	
Safeguarding Adult Boards	Protecting people at risk of abuse and those who are vulnerable		
Independent Sexual Violence Advocacy Service (ISVA) and SARC Service <small>*includes £83,610 for 2018/19 &amp; £167,219 for 2019/20 contribution from NHS(E)</small>	Supporting victims and witnesses and helping them to get justice	£343,610*	£430,000*

Mental Health Street Triage	Protecting people at risk of abuse and those who are vulnerable	£100,000*	£100,000*
Mental Health Neighbourhood Liaison & Diversion <small>*Subject to a suitable business case submission</small>	Protecting people at risk of abuse and those who are vulnerable	£150,000*	£150,000*
Youth Offending Service	Preventing and deterring crime	£500,701	£500,701
PCC Police and Crime Plan Priorities Fund <small>*includes £200k to support Local Policing Promise and online business crime, £100k CCTV connectivity</small>	Whole Police and Crime Plan	£510,000	£510,000
PCC Small Grant Scheme	Whole Police and Crime Plan	£100,000	£100,000
OPCC Commissioning Team Salaries	Whole Police and Crime Plan	£158,000	£158,000
<b>Total</b>		<b>£3,692,388</b>	<b>£3,692,388</b>

## **Whole Police & Crime Plan**

### **1. Community Safety Partnership Fund**

The Community Safety Partnership Fund was originally created in 2013/14 and the budget established based on an amalgamation of various funding streams which predated the creation of the Police and Crime Commissioner role, for example, Drug and Alcohol Action Team funding (DAAT), Domestic Abuse funding, BCU Commanders' Fund, Positive Futures Fund etc. These diverse funding streams were halted nationally and built into the base police budgets for each Force, for use as directed by Police and Crime Commissioners.

The rationale for allocating the amalgamated fund to Community Safety Partnerships (CSPs) was set out in the 'External Partnership Services Commissioning Intentions Plan 2014/15 to 2016/17'. The aim of providing funding to the CSPs was to encourage integrated working, joint commissioning and the co-ordinated delivery of services. It allows local community safety plans to be developed by a multi-agency partnership based upon a sound evidence base, linked firmly to the Police and Crime Plan and local Strategic assessments, and for the priorities highlighted in the plan to be funded accordingly via a pooled and integrated budget wherever possible. This approach continues within this Commissioning Intentions Plan but remains under close review to ensure that services are being developed in the most appropriate way and are closely aligned to the Commissioner's priorities.

The recently completed CSP half year spending reviews conducted by the OPCC confirm that this funding is being used effectively to jointly commission domestic abuse, substance misuse and other safeguarding services, as well as supporting other relevant community safety projects.

In the 2018-19 and 2019-20 financial years, the Community Safety Partnerships at District and City Council level within Devon will be funded directly by the OPCC and each of those Partnership will receive a small increase. This marks a change from the previous four years where Safer Devon has managed the grants and performance reporting. The very active Isles of Scilly Community Safety Partnership will also receive a small increase in funding to reflect their safeguarding work on the islands.

The figures in the table below show the actual funding amounts allocated to each CSP in each financial year:

CSP	Torbay	Devon	Cornwall	Plymouth	Isles of Scilly	Total
2017/18	£201,575	£535,470	£448,636*	£400,568	£14,000	<b>£1,600,249</b>
2018/19	£201,575	<b>Safer Devon £439,470**</b> <b>Exeter</b> £25,000 <b>South Devon &amp; Dartmoor</b> £25,000 <b>Torrige &amp; North Devon</b> £25,000 <b>East &amp; Mid Devon</b> £25,000	£448,636	£400,568	£20,000	<b>£1,610,249</b>
2019/20	£201,575	<b>Safer Devon £439,470</b> <b>Exeter</b> £25,000 <b>South Devon &amp; Dartmoor</b> £25,000 <b>Torrige &amp; North Devon</b> £25,000 <b>East &amp; Mid Devon</b> £25,000	£448,636	£400,568	£20,000	<b>£1,610,249</b>

\* In January 2018 the Commissioner committed an additional £50,000 seed funding contribution in 2017/18 to support the Safer Towns programme launched by Cornwall Community safety Partnership. The 10 towns included within the programme are Bodmin, Falmouth, Penzance, Newquay, St Austell, Saltash, Liskeard, Truro, Camborne and Redruth

\*\*For future years the commissioner will provide direct funding to the 4 district community safety partnerships.

The following table provides a breakdown of how the Community Safety Partnerships allocated their funding in the 2017 - 18 financial year in support of the Police and Crime Commissioner's Police and Crime Plan 2016 - 20:

Priority	Cornwall	Devon	Plymouth	Torbay	Isles of Scilly
Sexual Violence/ Domestic Abuse/ Child Sexual Abuse WAVES Service (Cwl) Devon Rape Crisis Plymouth therapeutic Workforce training Torbay ISVA Torbay areyouok.co.uk	£265,794  £12,000	£150,000  £25,000	£160,200  £25,000	£12,000  £7,000 £31,300 £1,000	£1,500 £5,000 £5,000  £2,500
Domestic Homicide Reviews	£9,000	£20,000		£3,000	
Substance Misuse Treatment (CJ) Y-Smart (Devon)	£130,436	£130,000 £40,470	£98,500	£56,700	
CSP Intelligence & Strategic Analysis Teams (covering Serious & Organised Crime, DASV, research, data/ outcomes etc)	£16,500		£39,000		
Reducing reoffending	£14,906	£50,000		£31,500	
Mental Health				£40,000	
ASB			£16,046	£4,000	
Alcohol/NTE ARID				£3,000 £3,000	
Street Pastors Safe Place				£3,000	
Stalking training				£5,000	
Early Intervention		£15,000	£43,500		

Awareness raising campaigns		£9,000	£36,000		
Community Cohesion (inc Prevent)			£10,000	£1,000	
Other		£96,000**			
<b>TOTAL</b>	<b>£448,636</b>	<b>£535,470</b>	<b>£400,586</b> + £ 2 7 , 6 7 8 approved c/f Total £428,246	<b>£201,575</b>	<b>£14,000</b>

\*\*In 2017-18, Safer Devon Partnership provided each of the four District level Community Safety Partnerships with £24,000 to address crime related priorities within their area and the money was spent on priorities listed in the above table and set out in their individual Community Safety Plans

As in previous years, analysis of the grant allocation set out above and any comparisons drawn should be treated with caution. The four main Partnerships receive a varying level of additional funding from other partners and make different levels of investment into each of the listed priorities; the percentage value of contributions from PCC funding to contracts such as local Domestic Abuse services and Substance Misuse contracts continues to vary from Partnership to Partnership and depends on the local commissioning arrangements.

The Partnerships continue to rely increasingly heavily on the funding from the Police and Crime Commissioner to deliver the following essential services: sexual violence and domestic abuse, safeguarding and substance misuse (criminal justice service offender interventions) via the delivery of targeted service provision. The Partnerships continue to pool this funding with varying contributions from other key statutory partners in order to deliver these key services. Reductions in contributions from other partners continues to place service delivery under increasing pressure; as a result the Community Safety Fund grants from the Commissioner are allocated to service provision leaving little room to address emerging priorities such as County Lines or to innovate and pilot new approaches to issues of relevance to local communities.

The Police and Crime Commissioner continues to provide funding to local third sector organisations and consortia to 'protect' services delivering support to victims of serious sexual violence, child abuse and domestic abuse. This is in addition to the allocation of the Victim Services Grant provided by the Ministry of Justice.

Going forward, the Commissioner will be expecting greater visibility of the work of community safety partnerships with the communities they serve and elected members, including the new councillor advocates that have been recruited as part of the Police and Crime Plan.



## **The Police and Crime Commissioner intends:**

----- to increase the size of the overall Community Safety Partnerships Fund for the remaining two years of the Police and Crime Plan in order to continue to offer stability to the delivery of key services for vulnerable victims and for those people with complex needs. A small increase in funding will be given to each of the Devon District and City Community Safety Partnerships together with the Isles of Scilly Partnership. In line with the commitment previously given by the Commissioner to Community Safety Partnerships and to third sector service providers, it is the Commissioner's intention that there should be no reduction to funding during the remaining two year period of the plan.

## **2. Police and Crime Plan Priorities Fund**

In the interest of transparency the 2018-19 Police & Crime Plan Priorities Fund will also include the commissioning budget to support activities incorporating specific areas of work involving delivery against the Local Policing Promise, Business Crime and CCTV connectivity resulting in an overall allocated budget of £510,000.

In the 2017-18 financial year, the Commissioner allocated £300,000 to the funding of emerging priorities and new and ongoing projects. This funding supported the delivery of schemes supporting victims of crime across Devon, Cornwall and the Isles of Scilly and provided grants to organisations with the aim of reducing offending. The Commissioner continued to support the pilot scheme providing Enhanced Sexual Offence Crisis Workers to the Cornwall SARC, and funding has been provided to CASS Plus supporting the extension of their excellent work into Newton Abbot Magistrates Court with a further grant allocated in the 2018-19 financial year to ensure this new service is further developed.

For the 2018-19 financial year £200,000 is being allocated to support delivery of a number of specific activities in two areas of the Police and Crime Plan; the Local Policing Promise and online business crime. This funding stream will be managed by the OPCC Strategy and Planning Manager within the OPCC and will be used to provide seed funding, supporting pilot initiatives and partnership contributions to enhance and support co-delivery projects with partners including business and the third sector in these three areas of activity. Previously this funding stream was not included within the Commissioning Intentions Plan but is being included going forward to enhance transparency. In 2018-19 it is intended that this funding will be allocated in the following areas:

- Policy development, seed funding and projects on road safety, including community speedwatch, enhanced support for watch schemes, ENTE harm

reduction initiatives, online safety and business crime reduction initiatives such as shopwatch and business crime partnerships

- A £75,000 Connectivity Investment Fund competed pot which will be available to local policing teams to support initiatives under the new local Connectivity Plans that will enhance connectivity with their local communities
- A £5,000 allocation for training and resources to support the PCC's new Councillor Advocate Scheme

As announced by the PCC in February 2017 a new CCTV Investment Fund of £200,000 was put in place to support the delivery of interconnected CCTV systems across Devon and Cornwall in line with the PCC's published CCTV Investment Strategy. The OPCC has been working with local authorities across Devon and Cornwall over the past months and ran a full Expressions of Interest exercise under the governance systems set up under that investment strategy, For transparency that investment fund is also being reflected within this Commissioning Intentions Plan for future years – with an additional £100,000 identified to provide a total infrastructure investment pot of £300,000 under the PCC's term of office.

For the 2018/19 year £120,000 is allocated to the funding of emerging priorities and new and ongoing projects. The majority of this funding is intended to support initiatives that support and protect victims of crime across Devon, Cornwall and the Isles of Scilly. Examples of previous funding include a pilot scheme set up to help and support young victims of crime as well as provide therapeutic and practical support to victims of child sexual abuse/exploitation.

In October 2017 the Police and Crime Commissioner commissioned a new Restorative Justice Service with the contract being awarded to Make Amends working with Shekinah. This exciting new venture brings together people harmed by crime or conflict with those responsible for the harm, to find a positive way forward. The funding for this contract is provided by the Ministry of Justice via the Victim Services Grant.

### **The Police and Crime Commissioner intends:**

----- to allocate £320,000 to a Police & Crime Plan Fund in both the 2018-19 and 2019-20 financial years

----- to allocate £90,000 to support specific priorities aimed at reducing offending

----- to provide £100,000 in the 2018-19 and 2019-20 financial years to support Phase 2 of the CCTV Delivery Plan

For the 2018/19 year a figure of £90,000 has been allocated to support specific priorities aimed at reducing offending levels in Devon, Cornwall and the isles of Scilly.

### 3. Small Grant Scheme

In 2018-19 and 2019-20, the Commissioner will run a Small Grants Scheme and has indicated her intention to open the Scheme for applications twice a year. Grants will be allocated to work aligned to tackling Anti-social behaviour in line with the priorities within the Police and Crime Plan and will be administered by the Office of the Police and Crime Commissioner.

#### **The Police and Crime Commissioner intends:**

----- to operate a Small Grants Scheme in both the 2018-19 and 2019-20 financial years, allocating £100,000 per annum

## Preventing and Deterring Crime

### a) Youth Offending Service

The Youth Offending Service (YOS) works with young people who get into trouble with the police and with those affected by their behaviour. Their primary role is to reduce or prevent further offending. The four Youth Offending Teams (YOT) for Cornwall, Devon, Plymouth and Torbay are part of the respective Local Authorities and are separate from the police and probation arrangements. The teams are made up of multi-agency staff with backgrounds in policing, social work, education, probation and health.

Funding for the YOS across all agencies continues to be under significant pressure. This has led to an ongoing redesign of operating models across the Peninsula, reductions in workforce and amendments to service provision leading to pressures on other service areas, in particular early intervention work.

#### **The Police and Crime Commissioner intends:**

-----to maintain the 2017-18 level of Youth Offending Service funding for the next two financial years to ensure their service delivery can be sustained

Devon	Cornwall	Torbay	Plymouth	Total
		2017-18		£190,266
	£160,224	£65,091	£85,119	£500,701
		2018-19		Maintain

In 2017-18 the Police and Crime Commissioner provided a sustained level of funding following an earlier two year phased reduction in contribution.

## **Supporting Victims and Witnesses and helping them to get Justice**

### **a) Victim Services Grant 2017-18**

The Police and Crime Commissioner receives a ring-fenced Victim Services Grant from the Ministry of Justice based on a national population formula of 2.97% for the Devon, Cornwall and Isles of Scilly area, and which in 2017-18 was constructed as follows:

Victim Services Grant	£1,877,402
CSA/CSE Grant	£139,862
<b>Total</b>	<b>£2,017,265</b>

### **b) Victim Services Grant 2018-19**

The ring-fenced Victim Services Grant for 2018-19 has been notified as follows and the Commissioner will be receiving a small reduction on the previous year:

Victim Services Grant	£1,875,543
CSA/CSE Grant	£139,724
<b>Total</b>	<b>£2,015,267</b>

Victims of crime need sympathetic and timely support which helps them to recover, whether or not they choose to report their crime to the police. The Victim Services Grant is used to provide essential support and establishes victim care arrangements. In Devon, Cornwall and the Isles of Scilly, we have gone beyond the core standards of care set out in the Code to establish the broadest network of organisations in order to deliver effective victim care across the Peninsula. The funding received is utilised to fund in excess of 70 third sector organisations providing tailored support to victims according to need.

The Ministry of Justice continues to emphasise in correspondence with the OPCC that the Victim Services Grant forms part of the MoJ budget and therefore has no protection from on-going government departmental cuts. The PCC has committed that regardless of the level of funding provided by the Ministry of Justice for the

2019-20 financial year, she will endeavour to maintain the current level of Victim Care funding for the final year of this Plan should there be a shortfall.

Victim Care is an important strand of the Police and Crime Plan. The Commissioner remains focused on being able to support those individuals who are most affected by crime and those organisations seeking to support them in recovering from their ordeal.

### **c) Supporting Victims of Sexual Offences**

#### Sexual Assault Referral Centres

A Sexual Assault Referral Centre (SARC) is a special facility where victims of rape or sexual assault can receive immediate help and support. This includes access to a forensic medical examination carried out by an experienced and qualified health care professional and the opportunity to speak to the police about what has happened if the person chooses to do so. The Devon and Cornwall policing area has three SARCs situated in Truro, Plymouth and Exeter, funded primarily by NHS England but with significant contributory funding from the Police and Crime Commissioner. In 2017-18 the Commissioner contributed £260,000 to the SARC Service.

In 2018 the commissioning arrangements will change as NHS England assumes responsibility for delivering the SARC Service across the south west region, with new contracts commencing October 2018. The Office of the Police and Crime Commissioner continues to work closely with its Health partners to ensure full support will be provided to the new service. For the period 1<sup>st</sup> April 2018 to 30<sup>th</sup> September 2018, the Police & Crime Commissioner will provide £105,000 as its contribution to maintain the current service provision ahead of the new contract starting 1<sup>st</sup> October 2018.

Procurement of forensic equipment for use in the SARC continues to be managed regionally, however, the Commissioner funds a specialist maintenance contract for the Devon and Cornwall SARC equipment to ensure the highest forensic standards are adhered to.

The Commissioner will take the lead in commissioning a new Independent Sexual Violence Advocacy (ISVA) Service to commence in Autumn 2018. The Commissioner will allocate £141,391 in 2018-19 (part year) and £282,781 in 2019-20 (whole year) to deliver the ISVA service, this will be supported with match funding by NHS England with funding of £83,610 in 2018-19 and funding of £167,219 in

#### **The Police and Crime Commissioner intends:**

----- to provide funding of £260,000 in the 2018-19 financial year to support the delivery of the Sexual Assault Referral Centre service in its transition period and to commission the new Independent Sexual Violence Advocacy service with effect from October 2018.

2019-20 (total service amount not as yet confirmed but thought to be in the region of £430,000 pa total to include the NHS(E) monies.

## **Protecting people at risk of abuse and those who are vulnerable**

The protection of vulnerable children and adults remains a high priority. It is the Commissioner's intention commencing in the 2018-19 financial year to move **£133,438** into the core budget of the Force in order for them to directly support the work of the Children and Adult Safeguarding Board arrangements across the Peninsula.

In previous years, the Commissioner has provided this funding direct to the Safeguarding Boards on behalf of the Chief Constable and it is considered appropriate and timely to amend this arrangement, allowing the Chief Constable to manage the funding based on Force policing and operational safeguarding priorities.

### **The Police and Crime Commissioner intends:**

----- to move £133,438 out of the OPCC Commissioning budget and across to the Force budget for direct funding of the eight Safeguarding Boards by the Chief Constable.

## **Mental Health – Street Triage and Neighbourhood Early intervention**

Street Triage is an ongoing initiative that sees police and mental health services work together to ensure people get appropriate care when police officers are called to respond to a person in crisis. Mental Health professionals working in the police control rooms in Exeter and Plymouth offer immediate advice, jointly make accurate risk assessments and aim to give the right care to the person experiencing a mental health crisis with the aim of police custody being a last resort.

The current Street Triage scheme is jointly funded and commissioned by the two Devon CCGs and the PCC. The PCC contribution to the service in 2017/18 is £100,000. The scheme continues to contribute to a significant decrease in s136 MHA detentions and this has been well evidenced within recent formal evaluation reports. Speculation concerning the arrival of a nationally commissioned Street

Triage scheme has not materialised and most parts of the country now have well established and locally funded Street Triage schemes.

In addition to the above a £150,000 budget has been set aside pending the production of a business case to consider the commissioning of a mental health liaison and diversion services, with the intention of offering help and support to those individuals who are not suspected of a criminal offence but instead are the subject of three or more police Vulnerability Screening Tool assessments, in order to address issues of vulnerability.

**The Police and Crime Commissioner intends:**

----- to provide funding of £100,000 in 2018-19 to continue to support the existing mental health street triage services

----- to support development of a new Neighbourhood Mental Health Early Intervention Scheme committing up to £150,000 in 2018-19 and 2019-20 *subject to considerable further work by the Force to develop a costed business case and its*